

Wisconsin
Land
Council

Wisconsin
Land
Information
Board

Municipal
Boundary
Review

Office of
Land Information
Services

Plat Review

GIS Services

Contents of a Comprehensive Plan

- ***NINE***
- ***ELEMENTS***
 -
- ***OF A***
- ***COMP***
- ***PLAN***

•FROM s. 66.0295 (2) Wis. Stats.

- a. Issues and Opportunities Element
- b. Housing Element
- c. Transportation Element
- d. Utilities & Community Facilities Element
- e. Agricultural, Natural & Cultural Resources Element
- f. Economic Development Element
- g. ***INTERGOVERNMENTAL COOPERATION ELEMENT***
- h. Land Use Element
- i. Implementation Element

What is intergovernmental cooperation?

- Communication
- Cooperating to provide a service
- Cooperating with planning
- Developing an intergovernmental agreement
- Consolidation

Why is cooperation important?

- Wisconsin has a lot of jurisdictions

FACT

Wisconsin has over 2,500 units of local government:

- 72 counties
- 190 cities
- 395 villages
- 1265 towns

And numerous special purpose districts, including:

- 426 school districts
- 16 technical college districts
- Hundreds of other special purpose districts such as sanitary districts, lake protection districts, and metropolitan sewage districts.

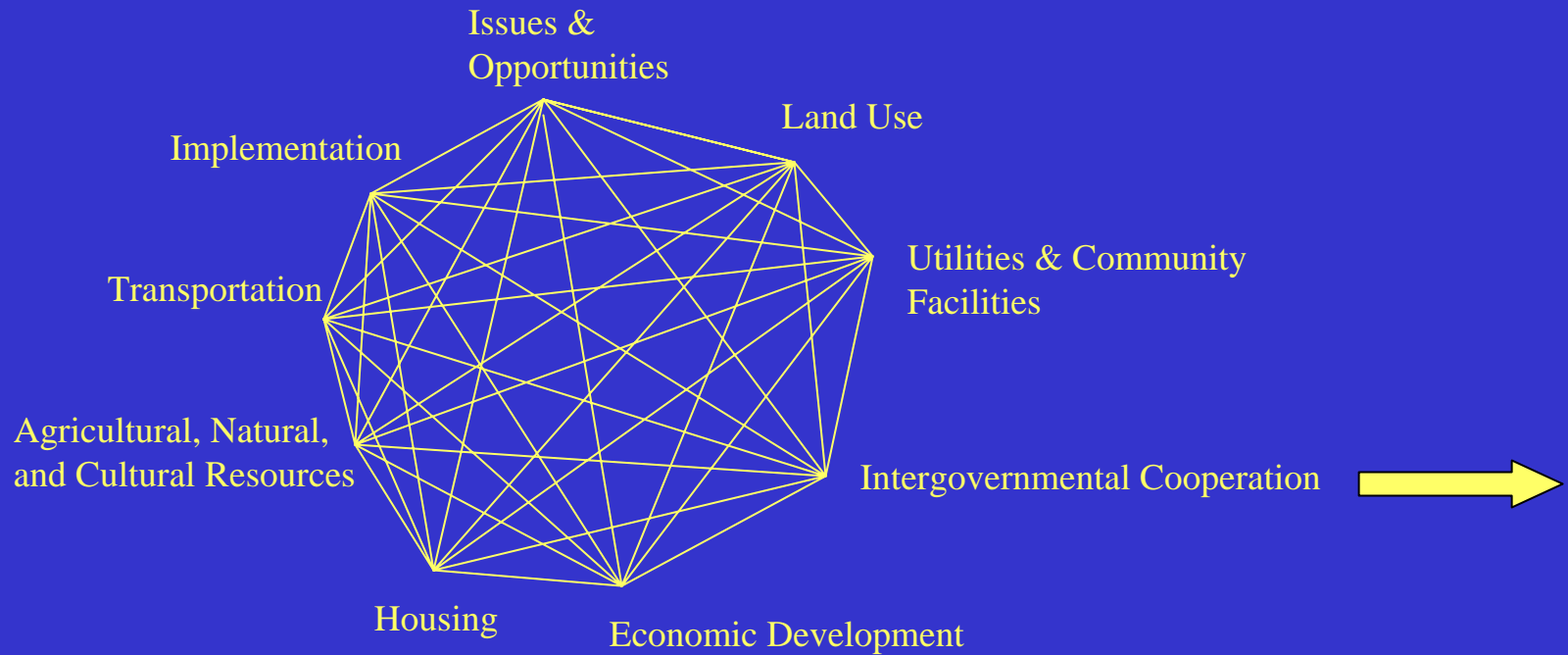
Why is cooperation important?

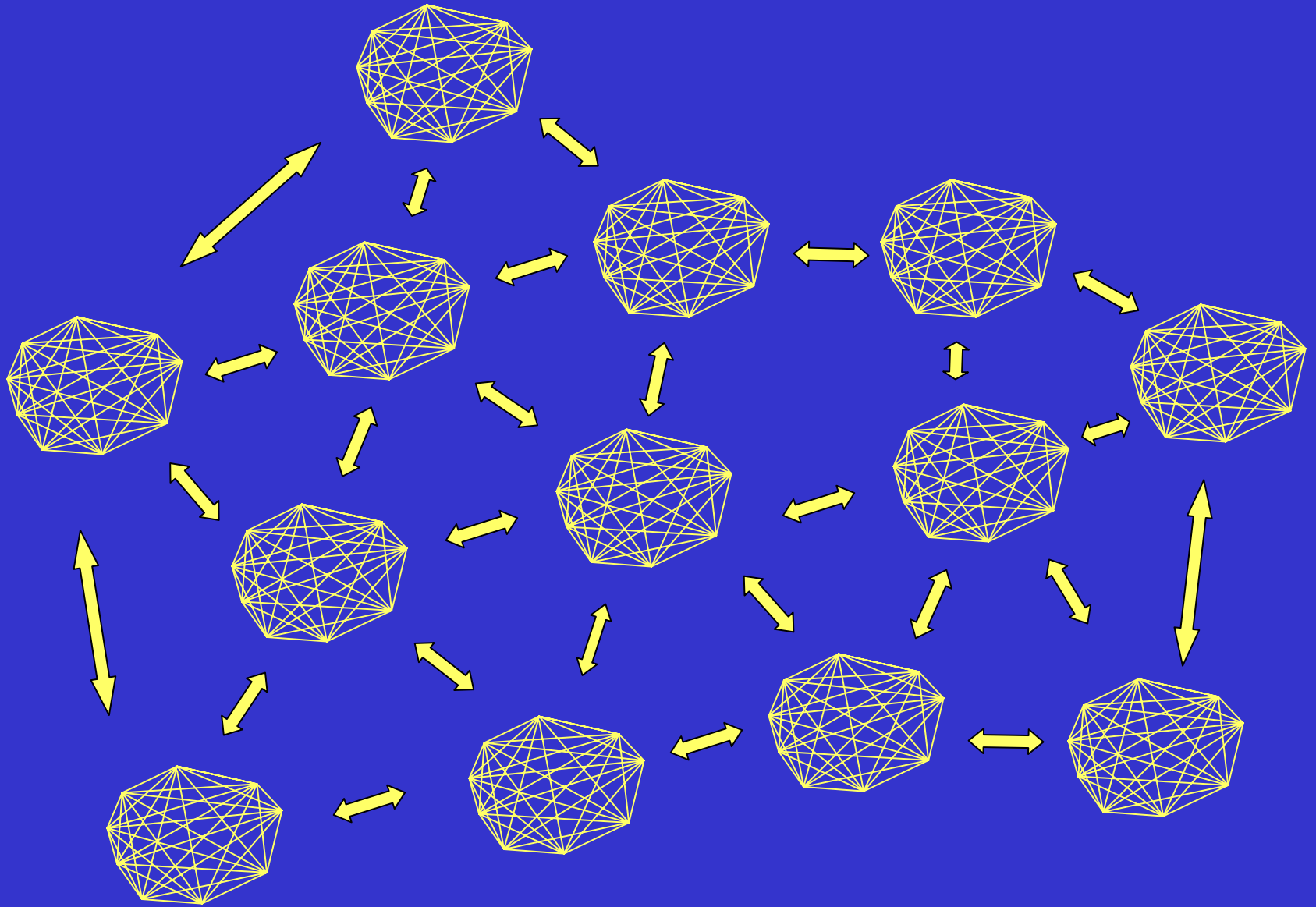
- Wisconsin has a lot of jurisdictions
- Cost savings
- Address regional issues
- Reduced litigation
- Predictability
- Service to Citizens

How can an Intergovernmental Cooperation Element improve cooperation?

- Consistency

Comprehensive Planning Process & Consistency





How can an Intergovernmental Cooperation Element improve cooperation?

- Consistency
- Gets communities thinking about the intergovernmental impacts of their actions
- Provides a reason and a forum for discussing intergovernmental issues and resolving conflicts proactively
- Implementing, monitoring, and updating your element provides ongoing opportunities for cooperation

Who should you involve?

- State* and federal agencies
- Regional Planning Commissions (RPCs)*
- Counties*
- Cities*
- Villages*
- Towns*
- School Districts*
- Metropolitan Planning Organizations (MPOs)

Who should you involve? (continued)

- Sewer and water service districts
- Municipal electric utilities
- Universities or colleges
- Lake management or protection districts
- Stormwater management districts
- Fire protection districts
- Transit authorities or commissions (East Central Rail Transit Commission)
- Housing or redevelopment authorities

Who should you involve? (continued)

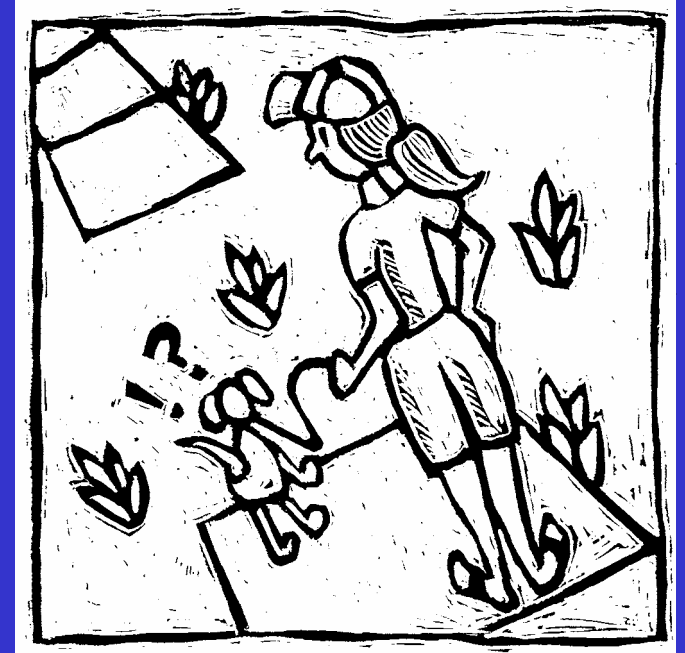
- Economic development corporations and districts.
- Public airports
- Flood control districts
- Port authorities
- Chambers of Commerce
- Soil and water conservation districts
- Resource conservation or development districts
- International Trade, Business, and Economic Development Councils (ITBECs)

How can they be involved?

- Public hearing (s. 66.1001(4)(b))
- Copy of draft plan (s. 66.1001(4)(b))
- Public participation ‘written procedures’ (s. 66.1001(4)(c))

What are some intergovernmental issues?

- Issues & Opportunities
- Transportation
- Housing
- Utility & Community Facilities
- Agricultural, Natural, and Cultural Resources
- Economic Development
- Land use
- Implementation



What's required in an Intergovernmental Cooperation Element?

A compilation of objectives, policies, goals, maps and programs for joint planning and decision making with other jurisdictions, including school districts and adjacent local governmental units, for siting and building public facilities and sharing public services. The element shall analyze the relationship of the local governmental unit to school districts and adjacent local governmental units, and to the region, the state and other governmental units. The element shall incorporate any plans or agreements to which the local governmental unit is a party under §66.0301, §66.0307, §66.0309. The element shall identify existing or potential conflicts between the local governmental unit and other governmental units that are specified in this paragraph and describe processes to resolve such conflicts.

§66.1001(2)(g), Wis. Stats.

What's required in an Intergovernmental Cooperation Element?

- Objectives, policies, goals, maps, and programs for joint planning and decision-making activities with other jurisdictions, including school districts, with regard to public facilities and service sharing
- An analysis of the community's relationship to school districts, adjacent governmental units, the region, the state, and other governmental units
- The incorporation of plans or agreements that the community is party to under sections 66.0301, 66.0307, or 66.0309 of the Wisconsin statutes
- The identification of existing or potential conflicts between governmental units and description of processes to resolve these disputes

A possible approach...

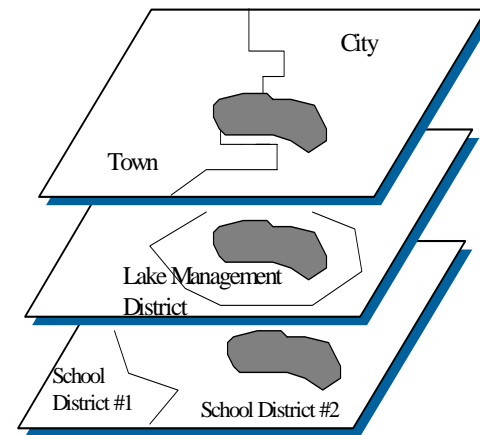
- Step 1 - Background information
- Step 2 - Analysis
- Step 3 - Goals, objectives, and policies for cooperation

A possible approach...

- Step 1 - Background information

- ▶ Identify jurisdictions that impact your community
- ▶ Identify plans, agreements, regulations, policies, and trends of other jurisdictions that impact your community
- ▶ Identify conflicts
- ▶ Identify opportunities

GIS jurisdictional boundary layers



A possible approach...

- Step 2 - Analysis (...linking background information to ultimate action)
 - ▶ Assess background information
 - ▶ Identify and assess alternatives

What's required in an Intergovernmental Cooperation Element?

*A compilation of objectives, policies, goals, maps and programs for joint planning and decision making with other jurisdictions, including school districts and adjacent local governmental units, for siting and building public facilities and sharing public services. The element shall **analyze** the relationship of the local governmental unit to school districts and adjacent local governmental units, and to the region, the state and other governmental units. The element shall incorporate any plans or agreements to which the local governmental unit is a party under §66.0301, §66.0307, §66.0309. The element shall identify existing or potential conflicts between the local governmental unit and other governmental units that are specified in this paragraph and describe processes to resolve such conflicts.*

§66.1001(2)(g), Wis. Stats.

A possible approach...

- Step 3 - Goals, objectives, and policies for cooperation
 - ▶ Specific
 - ▶ Internally consistent
 - ▶ Externally consistent

Cooperation Continuum

Communication Services Planning Regulations Agreements Boundaries

Communication:

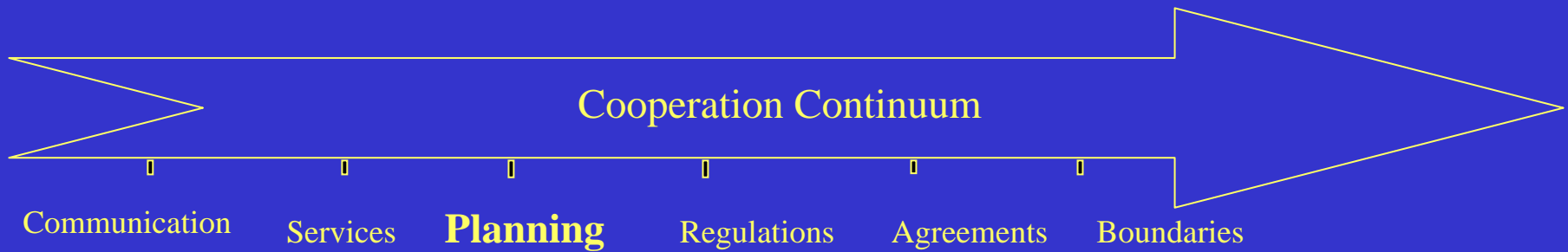
- Interpersonal relationships
- Cooperate with everything
- Meet regularly
- Governmental Associations
- Annual cooperation report
- Job descriptions
- Education
- Participation of other jurisdictions
- Share staff





Services

- Voluntary assistance
- Trading services
- Renting equipment
- Contracting
- Routine County services
- Sharing municipal staff
- Consolidation of Services
- Joint use of a facility
- Joint purchase and ownership of equipment
- Special purpose districts
- Cooperative purchasing



Planning

- Invite other jurisdictions to participate
- Share information
- Contract with another jurisdiction
- Implementation
- Facilitation
- Develop plans simultaneously
- Joint planning areas
- Develop a multi-jurisdictional plan



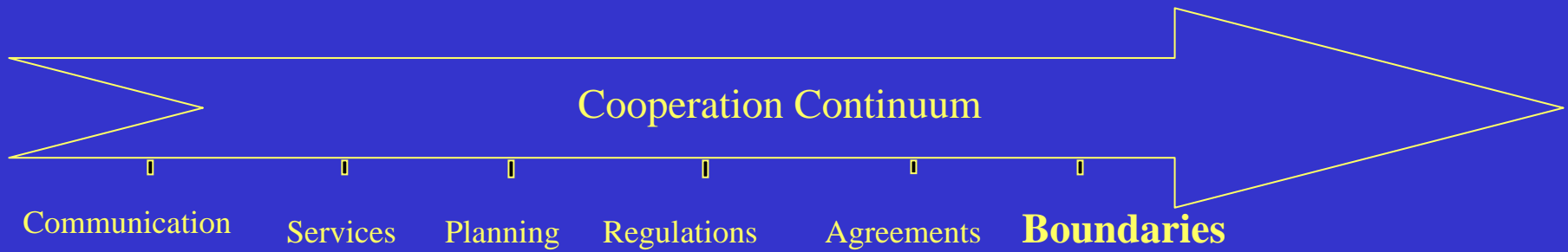
Regulations

- Cooperate with planning
- Develop ordinances simultaneously
- Work group
- Notice and review program
- Intergovernmental agreements
- Share staff or equipment
- Consolidate planning departments



Agreements

- Develop as part of a Comprehensive Plan
- Involve all stakeholders
- Facilitator/mediator
- Focus on agreement
- Identify the penalties of non-agreement
- Utilize your county and RPC



Boundaries

- Annexation
 - Growth areas
 - Dispute resolution process
 - Infill
 - Actors
 - County/RPC

Erich Schmidtke

Office of Land Information Services (OLIS)

17 South Fairchild Street

Madison, WI 53701-0952

(608) 264-6102

erich.schmidtke@doa.state.wi.us